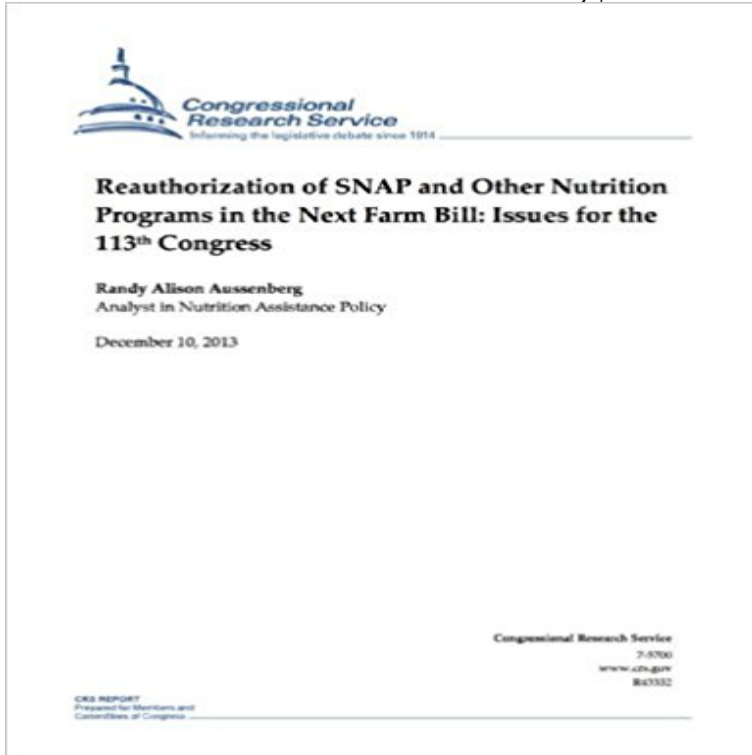


Reauthorization of SNAP and Other Nutrition Programs in the Next Farm Bill: Issues for the 113th Congress



The 113th Congress is considering the next farm bill and the reauthorization of the Supplemental Nutrition Assistance Program (SNAP) and other nutrition programs within that legislation. The 2008 farm bill (P.L. 110-246) and a one-year extension have now expired. In the first session of the 113th Congress, conference committee deliberations have begun based on the Senates conference proposal (S. 954) and the Houses conference proposal (H.R. 2642, amended to include Nutrition-only bill H.R. 3102). (Though the authorizations of appropriations for SNAP and other programs are currently expired, operations continue due to funding provided through appropriations.) As conference proceeds, one of the challenges facing policymakers is the difference between the SNAP provisions. Over the ten-year budget window (FY2014-FY2023), CBO estimates that the Senates Nutrition Title would reduce spending by approximately \$4 billion and that the Houses Nutrition Title would reduce spending by approximately \$39 billion. The House proposal would reauthorize SNAP and related programs for three years, while the Senate would reauthorize the programs for five years. The vast majority of the budgetary differences are a result of the proposed changes in the House bill to SNAP eligibility and benefit calculation rules, with some proposals expected to affect a greater share of participants than others. The House proposes to eliminate broad-based categorical eligibility, which would impact the eligibility of SNAP participants in 43 states. The House also would make changes to SNAPs work-related rules. The House bill includes provisions that would expand reporting, research, and evaluation; expand the time limit for able-bodied adults without dependents; and create a state option that would change the rules and incentives for a

mandatory work program. The House also proposes to give states the option to administer drug testing as part of their eligibility determination processes, and both the House and Senate propose to disqualify certain ex-offenders from receiving SNAP benefits. Both the Senate and House would change benefit calculation by amending how Low-Income Home Energy Assistance Program (LIHEAP) payments are treated in the calculation of SNAP benefits; the House version of this change is estimated to affect a greater share of participants. This change to benefit calculation is expected to reduce benefits in approximately 17 states. Since SNAP provides benefits redeemable for SNAP-eligible foods at SNAP-eligible retailers, much of SNAP law pertains to retailer authorization and benefit issuance and redemption. The House and Senate proposals include many policy changes in this area, including requiring stores to stock more fresh foods, requiring retailers to pay for their electronic benefit transfer (EBT) machines, and additional funding for combatting trafficking (the sale of SNAP benefits). Both House and Senate bills would increase the funding available for the Emergency Food Assistance Program (TEFAP), the program that provides USDA foods and federal support to emergency feeding organizations (e.g., food banks and food pantries). Taking into account CBOs estimates of inflation, the Senate would increase funding by \$54 million over 10 years, and the House would increase funding by \$333 million over 10 years. The conference proposals include many other changes to SNAP and related programs policy. These changes include amendments to the nutrition programs operated by tribes and territories, the Commodity Supplemental Food Program (CSFP), and the distribution of USDA foods to schools.

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